

MONITORING OF TWENTY POINT PROGRAMME

11.1 Alleviation of poverty and improving the quality of life of the people, specially of those who are below the poverty line, has been the prime objective of planned development in the country. In recent years, the meaning of economic development has shifted from growth in per capita income to that of expansion of opportunities. Expansion of human capability can broadly be seen as the central features of the process of development. Government of India through different programmes/ schemes is helping its citizens to expand their capabilities. A package of programmes comprising schemes relating to poverty alleviation, employment generation, education and health, etc., called Twenty Point Programme (TPP-86), has been in operation since 1975. This package was restructured twice in 1982 and 1986. The present programme, known as TPP-86, has been in operation since 1st April, 1987 in its present form. The details of TPP-86 in terms of its constituent points are given at Annexure-1A and Annexure-1B to this chapter. It is to be noted that, with globalisation of Indian economy and adoption of market liberalization process, the TPP - 86 provides much needed safety net to the deprived and adversely affected population. The Twenty Point Programme thus has a vital role to play in ensuring growth with equity and social justice.

Essence of Twenty Point Programme - 86

11.2 The 20 - Point Programme forms an integral part of both the Plan and Non-Plan schemes of the State Governments / UT Administrations and the Central Ministries/ Departments. The outlays for different programmes implemented under the Plan heads under State Governments/UT Administrations and Nodal Ministries/ Departments at the Centre. Some schemes like family welfare programme are funded entirely by the Central Government while other programmes like Swarnajayanti Gram Samridhi Yojana and Indira Awas Yojana are jointly financed by the Centre and the States.

11.3 The Departments/Ministries concerned with the subjects of TPP-86 set the annual targets in consultation with the States. The Ministry of Statistics & Programme Implementation monitors the implementation of 20-Point Programme. Under TPP - 86 there are 119 items identified for monitoring; 54 items are monitored on the basis of evaluatory criteria and 65 items are amenable to physical targeting/ monitoring. Out of these 65 items, 20 items are being monitored on monthly basis.

Monitoring Design at the Centre

11.4 At the Central Government level, the progress on the implementation of TPP-86 is monitored and reviewed both by the concerned Departments/Ministries and finally by the Ministry of Statistics & Programme Implementation which monitors and evaluates the progress at macro-level. These reviews of the progress of TPP-86 provide feedback for removing bottlenecks in effective implementation of the programmes.

11.5 The Management Information System developed by this Ministry on the implementation of the programme consists of (i) Monthly Progress Report (MPR) and (ii) Half-Yearly Progress Report (HYPR). The Monthly Progress Report covers achievement during each month against pre-set physical targets of carefully selected 20 items which have a direct and crucial bearing on the life and standard of living of the deprived and under-privileged classes and of those living below the poverty-line. Based on the performance in implementation of TPP-86, the States are ranked every month. Only 14 items out of 20 items of monthly report are taken for the purpose of ranking of the States. Besides, the Half Yearly Report on all items, brought out by this Ministry, indicates both the qualitative and quantitative aspects of performance in implementation of the Programme.

Performance Review in Brief

11.6 In the Monthly Progress Report, when the achievement is found to be more than 90 per cent of the target, the performance is categorised as 'Very Good'. The performance is 'Good' if the achievement is between 80 and 90 per cent; and it is 'Poor' if the achievement is below 80 percent of the targets. Targets and achievement under TPP-86 during 1997-98, 1998-99 and April 1999- September 1999 are given in Annexure II to this chapter. Performance under TPP-86 at macro- level is discussed briefly below.

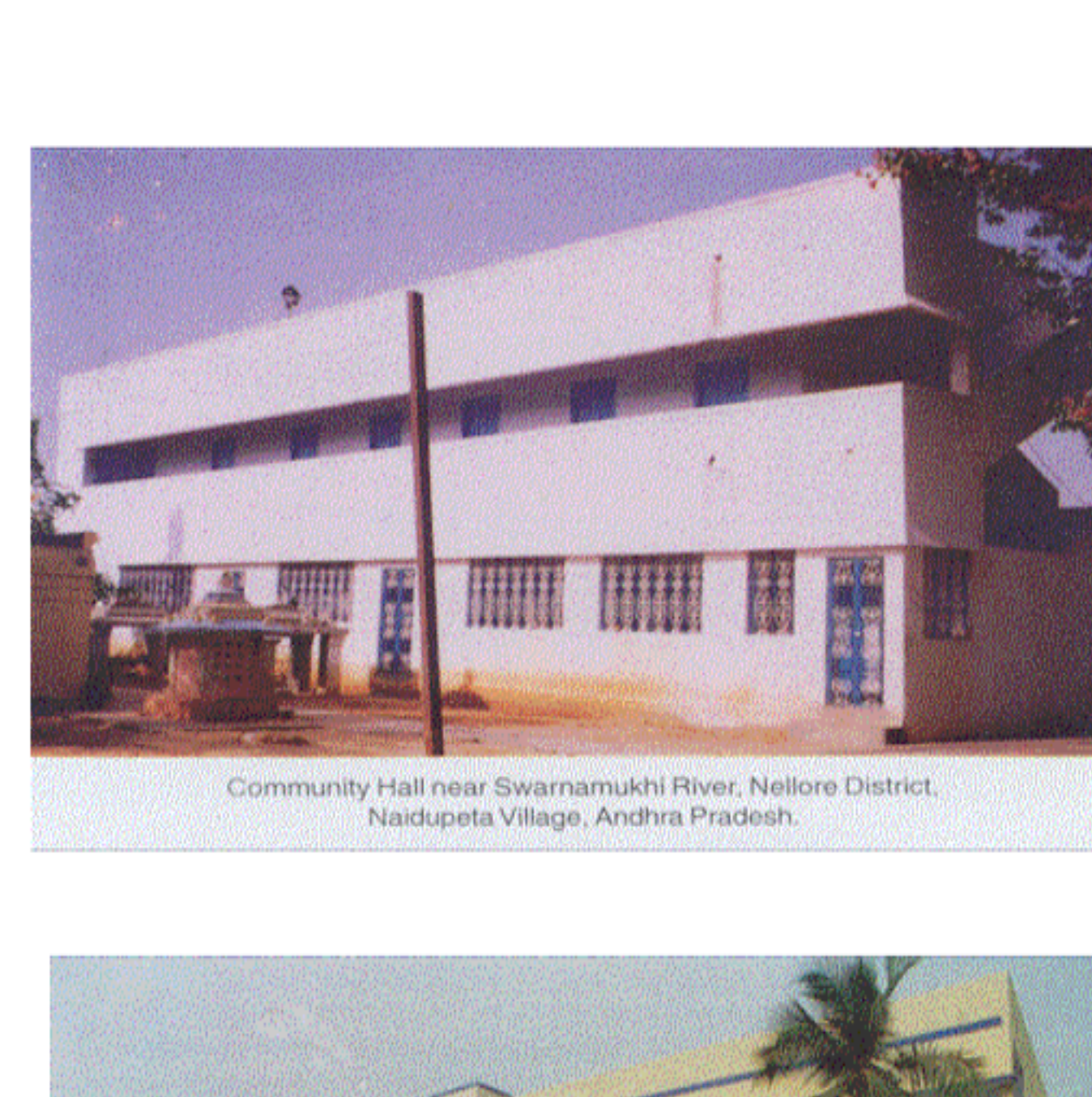
11.7 In the year 1998-99, 'Very Good' performance was recorded in the cases of Villages Electrified, Pumpssets Energised, Area Covered-Public & Forest Lands, Biogas Plants, Drinking Water Problem (Villages/Habitats Covered), Anganwadis, Scheduled Tribes (ST) Families Assisted, Scheduled Caste (SC) Families Assisted, Improved Chullaha, Tree Plantation on Private Lands, Integrated Child Development Services (ICDS) Blocks Operational, Economically Weaker Section Houses (EWS) Provided, Jawahar Gram Samridhi Yojana, Immunisation of Children, Indira Awas Yojana. Performance was 'Good' in the case of opening of Primary Health Centres (PHCs). But in the case of Distribution of Surplus land, opening of Community Health Centres (CHCs), provision of Low Income Group (LIG) Houses, and Slum Improvement, performance was rated 'Poor'.

11.8 During the period April, 1999- September, 1999 'Very Good' performance was achieved in the cases of PHCs, ICDS Blocks Operational, opening of Anganwadis, Slum Improvement, Villages Electrified and Pumpssets Energised. Performance was 'Good' in the case of ST Families Assisted. In the cases of rest of the items, the achievement was below 80 per cent of the targets.

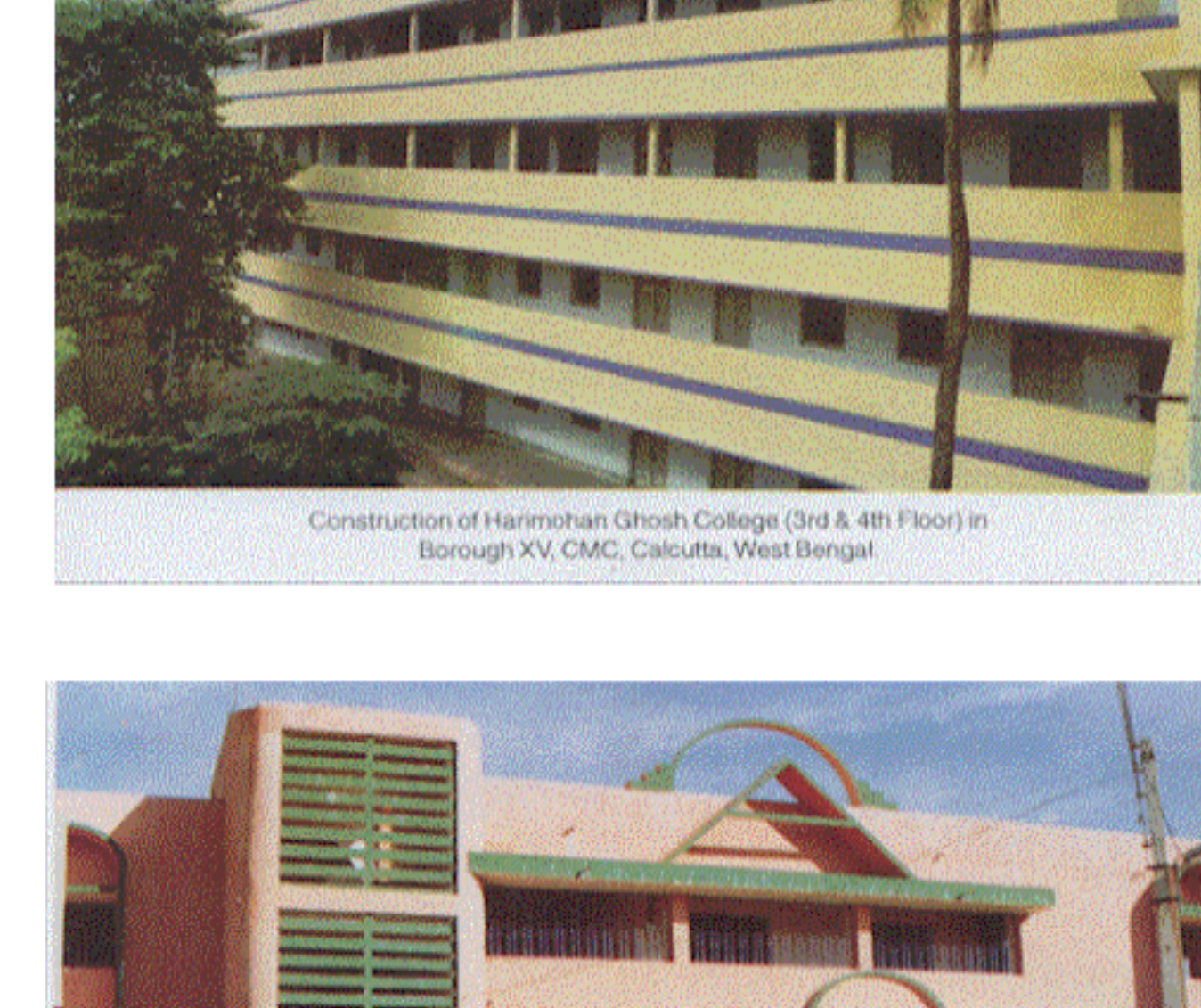
ANNEXURE 1A

PART - A  
ITEMS IDENTIFIED FOR PHYSICAL TARGETING

S. No.	Description of Item	Unit	Nodal Ministry/ Department
(1)	(2)	(3)	(4)
1.	Attack on Rural Poverty		
1.	Integrated Rural Development Programme (now merged with Swarnajayanti Gram Samridhi Yojana)	Lakh No. Families	Ministry of Rural Development
2.	Jawahar Rozgar Yojana (replaced by Jawahar Gram Samridhi Yojana)	Lakh employ-ment mandays	-do-
3.	Handlooms Production	Million Metre	Ministry of Textiles
4.	Handicrafts	Value of Production (Rs. Crores)	-do-
5.	Khadi & Village Industries	-do-	Department of Agro & Rural Industries
6.	Small Scale Industries	No. of Units	Department of Small Scale Industries
7.	Sericulture	Raw Silk Production (M.Tonne)	Ministry of Textiles
2.	Strategy for Rainfed Agriculture		
a)	Watershed Development:		
8.	i) Micro Watersheds (in progress)	Numbers	Department of Agriculture & Cooperation
9.	ii) Land Development	Hectares	-do-
10.	iii) Distribution of Improved Seeds	000 Quintals	-do-
b)	Drought Prone Area Programme		
11.	i) Area under Soils Moisture Conservation	000 Hectares	Ministry of Rural Development
12.	ii) Creation of Irrigation Potential	-do-	-do-
13.	iii) Afforestation and Pastures	-do-	-do-
3.	Better Use of Irrigation Water		
14.	i) Irrigation Potential Created	000 Hectares	Ministry of Water Resources
15.	ii) Utilisation of Potential Created	-do-	-do-
4.	Bigger Harvest Production of		
16.	i) Rice	Million Tonnes	Department of Agriculture & Cooperation
17.	ii) Oilseeds	-do-	-do-
18.	iii) Pulses	000 Tonnes	-do-
19.	iv) Horticulture	-do-	-do-
20.	v) Livestock Production	-do-	-do-
20.	a) Milk	Lakh Tonnes	-do-
21.	b) Eggs	Million Nos.	-do-
22.	c) Wool	Lakh Kg.	-do-
23.	vi) Fish Production	Lakh Tonnes	-do-
24.	vii) Storage Facilities	Additional Capacity in Lakh Tonnes	Ministry of Food in & Consumer Affairs
5.	Enforcement of Land Reforms		
25.	Surplus land distributed	Acres	Ministry of Rural Development
6.	Special Programme for Rural Labour		
26.	Bonded Labour Rehabilitation	Nos.	Ministry of Labour
7.	Clean Drinking Water		
27.	i) Villages covered	Nos.	Ministry of Rural Development
28.	ii) Population Covered	Lakh Nos.	-do-
29.	iii) SC/ST Population covered	-do-	-do-
8.	Health for all		
30.	i) Community Health Centres	Nos.	Ministry of Health & Family Welfare
31.	ii) Primary Health Centres	Nos.	-do-
32.	iii) Sub-centres	Nos.	-do-
33.	iv) Immunisation of Children	Lakh Nos.	-do-
34.	v) Rural Sanitation Latrines	Nos.	Ministry of Rural Development
9.	Two-child Norm		
35.	i) Sterilisation	Lakh Nos.	Ministry of Health & Family Welfare
36.	ii) Intra Uterine Device Insertion	-do-	-do-
37.	iii) Conventional Contraceptives Users	-do-	-do-
38.	iv) Oral Pills Users	-do-	-do-
39.	v) Integrated Child Development Services Blocks (Cum)	Nos.	Department of Women & Child Development
40.	vi) Anganwadi (Cum)	Nos.	-do-
10.	Expansion of Education		
A)	Elementary Enrolment		
41.	i) Total	Lakh Nos.	Department of Education
42.	ii) Girls	-do-	-do-
43.	iii) SC/STs	-do-	-do-
44.	iv) Drop-outs	-do-	-do-
B)	Adult Literacy		
45.	i) Total	Lakh Nos.	-do-
46.	ii) Women	-do-	-do-
47.	iii) SC/ST	-do-	-do-
11.	Justice to Scheduled Castes & Scheduled Tribes		
48.	i) SC Families Assisted	-do-	Ministry of Social Justice & Empowerment
49.	ii) ST Families Assisted	-do-	-do-
12.	Equality for Women		
50.	i) Enrolment of Girls in Schools	Lakh Nos.	Department of Child Development
51.	ii) Women in Adult Literacy Classes	-do-	-do-
13.	New Opportunities for Youth		
50.	i) National Service Scheme	Nos.	Department of Youth Affairs & Sports
51.	ii) National Service Volunteer Scheme	Nos.	-do-
52.	iii) National Cadet Corps	Lakh Camps	Ministry of Defence
53.	iv) Nehru Yuva Kendras	Nos.	Department of Youth Affairs & Sports
14.	Housing for the People		
A.	Rural		
54.	i) Provision of House Sites (merged in Indira Awas Yojana)	000 Nos.	Ministry of Rural Development
55.	ii) Construction Assistance (merged in Indira Awas Yojana)	000 Nos. beneficiaries	-do-
56.	iii) Indira Awas Yojana for SC/STs	000 Nos.	-do-
B.	Urban		
57.	i) Economic Weaker Section Housing	000 Nos.	Ministry of Urban Development
58.	ii) Houses Constructed for Lower Income Group	Nos.	-do-
15.	Improvement of Slums		
59.	i) Slum Population covered with 8/8 basic amenities	Nos. of 000 persons	-do-
16.	New Strategy for Forestry		
60.	i) Tree Plantation	Crores Nos.	Ministry of Environment & Forests
18.	Concern for the Consumer		
61.	i) Fair Price Shops Opened	Nos.	Ministry of Food & Consumer Affairs
19.	Energy for the villages		
62.	i) Villages Electrified	Nos.	Department of Power
63.	ii) Pumpssets Energized	000 Nos.	-do-
64.	iii) Improved Chullaha	-do-	Department of Non-conventional Energy Source
65.	iv) Biogas Plants	-do-	-do-



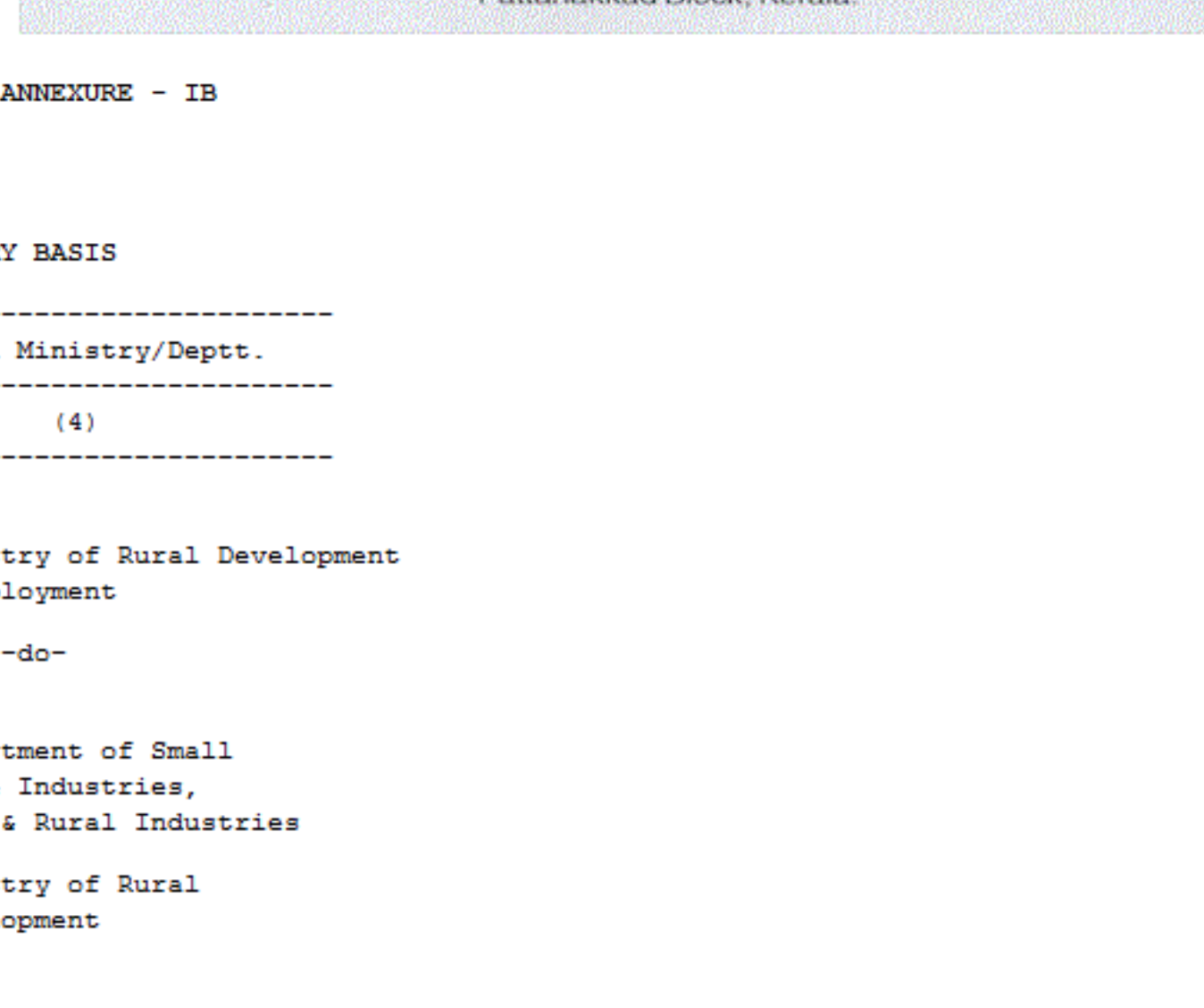
Community Hall near Swarnamukhi River, Nellore District, Andhra Pradesh.



Construction of Harimohan Ghosh College (3rd & 4th Floor) in Borugh XV, CMC, Calcutta, West Bengal.



Construction of Cultural Hall at Parli Taluk, District Beed, Maharashtra.



Construction of Ettupurakkal Bridge in Vayalath Panchayat in Pattanskkad Block, Kerala.

ANNEXURE - IB

PART - B  
ITEMS TO BE MONITORED ON AN EVALUATORY BASIS

S.No.	Point	Description of Item	Nodal Ministry/Deptt.
(1)	(2)	(3)	(4)
1.	Attack on Rural Poverty		
1.	Special Employment Programme (of States)		Ministry of Rural Development & Employment
2.	Training of Rural Youth for Self Employment		-do-
3.	Village Industries		Department of Small Scale Industries, Agro & Rural Industries
4.	Local Bodies Revitalisation and Involvement		Ministry of Rural Development
2.	Strategy for Rainfed Agriculture		
5.	Distribution of Seed-Cum-Fertilizer Drills		Department of Agriculture & Cooperation
6.	Distribution of Improved Agricultural Implements		-do-
7.	Area Covered Outside Watersheds		-do-
8.	High Yielding Seeds		-do-
9.	Drought Prone Area Programme (Number of Districts)		Ministry of Rural Development
3.	Better use of Irrigation Water		
a)	Irrigation		
10.	Warabandi		Ministry of Water Resources
11.	Field Channels		-do-
12.	Land Levelling		-do-
13.	Field Drains		-do-
14.	Training		-do-
15.	Coordinated Use of Ground Water & Surface Water		-do-
b)	Catchment Areas		
16.	Soil Conservation		-do-
17.	Afforestation		-do-
4.	Bigger Harvests		
18.	Post Harvest Facilities		Ministry of Food
5.	Enforcement of Land Reforms		
19.	Land Records Compilation		Ministry of Rural Development
20.	Land declared Surplus		-do-
21.	Area distributed to SCs/STs		-do-
22.	Numbers Benefited of SCs/STs		-do-
6.	Special Programmes for Rural Labour		
23.	Release of Bonded Labour		Ministry of Labour
24.	Minimum Wages Enforcement		-do-
8.	Health for All		
25.	Disease Prevention		Department of Health
26.	Rehabilitation of Handicapped		Department of Social Justice & Empowerment
9.	Two-child Norms		
27.	Mother & Child Health Care Services		Department of Family Welfare
10.	Expansion of Education		
28.	Content of Education		Department of Education
29.	Non-formal Education		-do-
30.	Value Oriented Education		-do-
11.	Justice to Scheduled Castes and Scheduled Tribes		
31.	Distribution of Surplus Land to SCs/STs		Ministry of Rural Development
32.	Release of Central Share		Ministry of Social Justice & Empowerment
33.	Compliance with Laws		-do-
34.	Improving Educational		-do-
35.	Rehabilitation of Safai Karamcharis		-do-
36.	Integration with Community		-do-
36.	Rehabilitation of tribals in Projects		-do-
12.	Equality for women		
37.	Women in Technical Institutions		Department of Women & Child Development
38.	Awareness & consciousness women's participation in Development, Preventing Atrocities against women.		-do-
39.	New Youth Policy		Department of Youth Affairs & Sports
40.	New Sports Policy		-do-
14.	Housing for the People		
41.	Houses Constructed for SCs/STs		Ministry of Urban Areas & Employment
42.	Low Cost Building Material		-do-
43.	Number of Homeless covered		-do-
15.	Improvement of Slum		
44.	Restrict Growth of Slums		-do-
16.	New Strategy for Forestry		
45.	Survival Rate		Ministry of Environment & Forests
46.	Wasteland Reclaimed		-do-
47.	Hill/Desert/Coastal vegetation		-do-
17.	Protection of Environment		
48.	Appraisal of Development		-do-
49.	Popular Support, Awareness/Involvement		-do-
18.	Concern for the Consumer		
50.	Ration Cards Issued		Ministry of Civil Supplies
51.	Standards Developed		-do-
52.	Consumer Protection		-do-
19.	Energy for the villages		
53.	Integrated Rural Energy Planning Programme		Planning Commission
20.	A Responsive Administration		
54.	A Responsive Administration		Ministry of Personnel Public Grievances & Pensions