No: 11018/8/2024-SSS भारत सरकार

Government of India

सांख्यिकी और कार्यक्रम कार्यान्वयन मंत्रालय

Ministry of Statistics and Programme Implementation

Room No. 204, 2<sup>nd</sup> Floor, Khurshid Lal Bhawan, Janpath,

New Delhi-110001. Date: 20.05.2024

# **MEMORANDUM**

The undersigned proposes to hold an inquiry under Rule 14 of the Central Civil Services (Classification, Control and Appeal) Rules, 1965, against Shri Mukesh Kumar Singh, Junior Statistical Officer (JSO), National Sample Survey Office (NSSO), Field Operations Division (FOD), Regional Office (RO), Burdwan. The substance of the imputations of misconduct or misbehaviour in respect of which the inquiry is proposed to be held is set out in the enclosed statement of articles of charge at Annexure-I. A statement of the imputations of misconduct or misbehaviour in support of each articles of charge is enclosed at Annexure-II. A list of documents by which, and a list of witnesses by whom, the articles of charge are proposed to be sustained are also enclosed at Annexure III & IV.

- 2. Shri Mukesh Kumar Singh, Junior Statistical Officer is directed to submit a written statement of his defence within 15 days from the receipt of this memorandum and also to state whether he desires to be heard in person.
- 3. Shri Mukesh Kumar Singh, Junior Statistical Officer is informed that an inquiry will be held in respect of the articles of charge as are not admitted. He should, therefore, specifically admit or deny each article of charge.
- 4. Shri Mukesh Kumar Singh, Junior Statistical Officer is further informed that if he does not submit his written statement of defence on or before the date specified in para 2 above, or does not appear in person before the inquiring authority or otherwise fails or refuses to comply with the provisions of Rule 14 of the CCS (CCA) Rules, 1965, or the orders/directions issued in pursuance of the said rule, the inquiring authority may hold the inquiry against him ex-parte.
- 5. Attention of Shri Mukesh Kumar Singh, Junior Statistical Officer is invited to Rule 20 of the Central Civil Services (Conduct) Rules, 1964, under which no Government servant shall bring or attempt to bring any political or outside influence to bear upon any superior authority to further his interest in respect of matters pertaining to his service under the Government. If any representation is received on his behalf from another person in respect of any matter dealt within these proceedings it will be presumed that Shri Mukesh Kumar Singh, Junior Statistical Officer is aware of such a representation and that it has been made at his instance and action will be taken against him for violation of Rule 20 of the CCS (Conduct) Rules, 1964.
- The receipt of the Memorandum shall be acknowledged.

(Dr. Saurabh Garg)

Secretary to the Government of India & Disciplinary Authority

To,

Shri Mukesh Kumar Singh,
Junior Statistical Officer,
NSSO, FOD, RO Burdwan,
Chowdhury Market, 2nd Floor,
Badamtala, Kalna Road, P.OBurdwan, Dist. Burdwan (East),
Pin-713101.

(A copy is also to be delivered to Shri Mukesh Kumar Singh, JSO, through Director, NSSO, FOD, RO Burdwan, and acknowledgment of the same may be obtained from Shri Mukesh Kumar Singh and delivered to this Ministry)

### Copy to:

- 1. **Director**, NSSO, FOD, RO Burdwan, Chowdhury Market, 2nd Floor, Badamtala, Kalna Road, P.O-Burdwan, Dist. Burdwan (East), Pin-713101;
- The Joint Director and PTVO, NSSO, FOD, Headquarters, Sankhiyiki Bhawan, A-Block, 5th Floor, GPOA Building Behind Karkardooma Court, Shahadara, Delhi-110032;
- 3. The Deputy Secretary (Vigilance), MoS&PI, 3th Floor, Khurshid Lal Bhawan, Janpath, New Delhi-110001.

### Copy for kind information to:

- 1. Sr. PPS to Secretary, MoSPI, 2nd Floor, Khurshid Lal Bhawan, Janpath, New Delhi-110001;
- 2. PPS to Joint Secretary, MoSPI, 3rd Floor, Khurshid Lal Bhawan, Janpath, New Delhi-110001.

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# STATEMENT OF ARTICLES OF CHARGE FRAMED AGAINST SHRI MUKESH KUMAR SINGH, JUNIOR STATISTICAL OFFICER (JSO), NATIONAL SAMPLE SURVEY OFFICE (NSSO), FIELD OPERATIONS DIVISION (FOD), REGIONAL OFFICE (RO), BURDWAN

### ARTICLE-I

That the said Shri Mukesh Kumar Singh, posted at Junior Statistical Officer (JSO) in NSSO, FOD, RO Burdwan, has intermittently remained absent from his office, without permission/prior intimation, for the period from 05.01.2022 to 21.01.2022, 22.01.2022 to 24.02.2022, 02.03.2022 to 27.03.2022, 30.03.2022 to 06.04.2022, 28.06.2022 to 05.07.2022, 13.09.2022 to 30.09.2022, 01.10.2022 to 31.10.2022, 01.11.2022 to 20.11.2022, 02.12.2022 to 06.12.2022, 08.12.2022 to 30.12.2022, 01.01.2023 to 31.01.2023, 01.02.2023 to 28.02.2023 and 01.03.2023 to 12.03.2023 which was regularized after taking a lenient view by granting leaves. He has remained on unauthorized absence from his duties since 18.05.2023. He also failed to perform the election duty allotted to him by the Office of the District Magistrate & Collector, Purba Bardhaman. He also deliberately disobeyed the lawful instructions passed by his superior authorities. Such an act of disobedience, indiscipline, insincerity and negligent attitude on the part of Shri Mukesh Kumar Singh, JSO amounts to unbecoming of a government servant.

Thus, Shri Mukesh Kumar Singh, JSO is charged for lacking devotion to duty and acting in a manner which is unbecoming of a Government servant, thereby violating the provisions of Rule 3 (1) (ii) and (iii) of CCS (Conduct) Rules, 1964.

# ARTICLE-II

That the said Shri Mukesh Kumar Singh failed to perform his duty of conducting field work of Urban Frame Survey (UFS) Scheme, Annual Survey of Unincorporated Sector Enterprises (ASUSE) Survey, Rural Price Collection (RPC) Survey, Consumer Price Index (Urban) [CPI(U)] Survey. He either did not perform the field work timely or the quality of the field work performed by him was very substandard. Further, he was found conducting fieldwork without any adherence to the procedures laid down by the operational guidelines. Such an act of insincerity, negligence and misdemeanour on the part of Shri Mukesh Kumar Singh tantamount to lacking integrity and devotion to duty which is unbecoming of a government servant.

Thus, Shri Mukesh Kumar Singh, JSO is charged for lacking integrity and devotion to duty, and acting in a manner which is unbecoming of a Government servant, and thereby violating the provisions of Rule 3 (1) (i), (ii) and (iii) of CCS (Conduct) Rules, 1964.

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Dr. Saurabh Garg)

Secretary to the Government of India & Disciplinary Authority

STATEMENT OF IMPUTATION OF MISCONDUCT OR MISBEHAVIOUR IN SUPPORT OF THE ARTICLES OF CHARGE FRAMED AGAINST SHRI MUKESH KUMAR SINGH, JUNIOR STATISTICAL OFFICER (JSO), NATIONAL SAMPLE SURVEY OFFICE (NSSO), FIELD OPERATIONS DIVISION (FOD), REGIONAL OFFICE (RO), BURDWAN

### ARTICLE-I

Shri Mukesh Kumar Singh, JSO remained absent from his duties, without prior intimation to his office, since 05.01.2022 for which a letter dated 20.01.2022 (PD-1) was issued to Mrs. Reeta Devi, mother of Shri Mukesh Kumar Singh, JSO at his permanent address to know his whereabout.

The said period was later regularized by granting Earned Leave to Shri Mukesh Kumar Singh vide leave sanction order dated 28.04.2022 (PD-3).

Shri Mukesh Kumar Singh again remained absent from his duties, without prior intimation to his office, from 22.01.2022 to 24.02.2022 i.e. 34 days, 02.03.2022 to 27.03.2022 i.e. 26 days and 30.03.2022 to 06.04.2022 i.e. 08 days. The attendance status of Shri Mukesh Kumar Singh was informed to the Head of Office, RO Burdwan by Shri S. Bhattacharya, SSO & technical In-Charge, RO, Burdwan vide e-mail dated 31.03.2022 (PD-2). The said periods were treated as unauthorised absence from duty for which Shri Mukesh Kumar Singh, JSO was granted Extra-Ordinary Leave (EOL) vide leave sanction order dated 28.04.2022 (PD-3).

Shri Mukesh Kumar Singh again remained absent from his duties, without prior intimation to his office, from 28.06.2022 to 05.07.2022 i.e. 08 days. The said period was treated as unauthorised absence from duty for which Shri Mukesh Kumar Singh, JSO was granted EOL vide leave sanction order dated 01.11.2022 (PD-4).

Shri Mukesh Kumar Singh incessantly remained absent from his duties, without prior intimation to his office, for a period of 168 days during different spells from September, 2022 to March, 2023 which are as under:

Month	Period of absence	No. of days
September 2022	13.09.2022 to 30.09.2022	18
October 2022	01.10.2022 to 31.10.2022	31
November 2022	01.11.2022 to 20.11.2022	20
December 2022	02.12.2022 to 06.12.2022 and 08.12.2022 to 30.12.2022	28
January 2023	01.01.2023 to 31.01.2023	31
February 2023	01.02.2023 to 28.02.2023	28
March 2023	01.03.2023 to 12.03.2023	12

The attendance status of Shri Singh was informed to the Head of Office, RO Burdwan by Shri S. Bhattacharya, SSO & technical In-Charge vide e-mail dated 24.11.2022 (PD-5). The said period was treated as "DIES-NON" vide Office Order No. A-11020/A/MKS/BDN/2021 dated 19.04.2023 (PD-6).

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Shri Mukesh Kumar Singh was directed to submit leave application and intimate his whereabouts to the RO vide Memo No. C-11011/1/2O&M/HO/BDN/2021 dated 21.02.2022 (PD-7) and Memo No. A-11020/A/MKS/BDN/2021 dated 13.12.2022 (PD-8). No reply has been received from Shri Mukesh Kumar Singh till date.

Accordingly, salary of Shri Mukesh Kumar Singh, JSO has not been released since December, 2022 vide RO Burdwan's Office Order No. A- 11020/1/M.K.Singh/BDN/2021/905 dated 28.12.2022 (PD-9).

Further, Shri Mukesh Kumar Singh, JSO has been on un-authorized absence from his duties, without prior intimation to his office, since 18.05.2023 and he is not traceable/reachable by any electronic mode or telephone.

Shri Mukesh Kumar Singh also remained absent during his election duty for which a show cause notice no. 81(805)/PP Cell/PGE/24 dated 19.04.2024 (PD-10) has been issued to him by Office of the District Magistrate & Collector, Purba Bardhaman, for not attending training as Polling Personnel in connection with General Election to The House of People, 2024.

Such an act of disobedience, indiscipline, insincerity and negligent attitude on the part of Shri Mukesh Kumar Singh, JSO amounts to unbecoming of a government servant.

Thus, Shri Mukesh Kumar Singh, JSO is charged for lacking devotion to duty and acting in a manner which is unbecoming of a Government servant, thereby violating the provisions of Rule 3 (1) (ii) and (iii) of CCS (Conduct) Rules, 1964.

### ARTICLE-II

That the said Shri Mukesh Kumar Singh, JSO, NSSO, FOD, RO Burdwan was allotted 4 first-stage sampling units (FSU) for conducting ASUSE Survey during 2nd Round of ASUSE vide RO Burdwan's O.M. No. S-25012/1/ASUSE(Allot)/2018-19/BDN/703-12 dated 27.10.2021 (PD-11). During inspection in one of such FSUs, i.e. Salda (Srl. No. 14324), it was noticed by Smt. Seunti Ghosh, SSO, NSSO, FOD, RO Burdwan that the progress of field work was extremely slow because Shri Mukesh Kumar Singh started fieldwork at a delayed date in violation of his Tentative Tour Programme (TTP) for the month of December, 2021 (PD-12) and he had failed to inform the same to his office. Subsequently, Shri Mukesh Kumar Singh was issued a Memo No. B- 11011/1/2/O&M/NSRO In-charge/BDN/2021/944 dated 30.12.2021 by Smt. Seunti Ghosh, SSO to submit explanation in this regard (PD-13). No reply has been received from Shri Mukesh Kumar Singh till date.

Shri Jay Gopal Mukherjee, SSO, NSSO, FOD, RO Burdwan during inspection in another FSU, i.e. Purba Gopalpur (Srl. No. 14315), noticed that the progress of field work was extremely slow because Shri Mukesh Kumar Singh was conducting fieldwork without any adherence to the procedures laid down by the operational guidelines for conducting Annual Survey of Unincorporated Sector Enterprises (ASUSE) survey (PD-14). Subsequently, Shri Mukesh Kumar Singh was issued a Memo No. S-12013/3D/Misc/BDN/2021-22/1013 dated 11.01.2022 by Shri Jay Gopal Mukherjee, SSO to submit explanation in this regard (PD-15). No reply has been received from Shri Mukesh Kumar Singh till date.

Shri Utpal Ghosh, SSO, NSSO, FOD, RO Burdwan informed the technical in- charge, RO Burdwan vide letter No. S-25015/1/ASUSE(Corrs.)/2018-19/BDN dated 03.03.2022 (PD-16) about non-submission of 3 FSUs, i.e. Sr. No. 24408, 14324 & 14315 of ASUSE- II completed on 16.11.2021, 17.12.2021 and 30.12.2021 respectively by Shri Mukesh Kumar Singh, JSO. An O.M. No. S-13015/TC/2022-23/NSRO/BDN/1279 dated 04.03.2022 (PD-17) was issued to Shri Mukesh Kumar Singh by RO Burdwan instructing him to submit the said Annual Survey of Unincorporated Sector Enterprises (ASUSE) schedules by 07.03.2022. Since Shri Mukesh Kumar Singh did not submit the said ASUSE schedules, he was again instructed vide O.M. No. S-13015/TIC/2022-23/BDN1/1/1336 dated 22.03.2022 (PD-18) to submit the said ASUSE schedules by 25.03.2022. He was further informed that if he fails to submit all the schedules of the said FSUs, a police complaint would be filed against him and necessary disciplinary action would be initiated against him.

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Shri Mukesh Kumar Singh was allotted UFS Work at Barddhaman Municipal town vide RO Burdwan's Office Order No. S-15016/3/2017-22/UFS/WB(W)/BDN/1010 dated 10.01.2022 (PD-19). The same could not be completed by Shri Mukesh Kumar Singh.

Shri Mukesh Kumar Singh was allotted 3 Rural Price Collection (RPC) and 2 Consumer Price Index – Urban (U) quotations vide Office Order No. D-11015/CPI/2021/BDN/383-385 dated 01.08.2022 (PD-20). He failed to conduct 1 of the CPI(U) quotations, Dhatrigram (302) in the month of August, 2022 and did not provide any prior intimation to his office. Similarly, he failed to conduct 2 of the RPC Markets and did not submit schedule of 1 completed RPC market Kulutia (0590) in the month of September, 2022. Further, he was untraceable from 16.09.2022. Subsequently, Shri Mukesh Kumar Singh was issued a Memo No. S-15013/1/2018-19/CPI/BDN/639 dated 11.10.2022 (PD-21) to submit explanation in this regard. No reply has been received from Shri Mukesh Kumar Singh. The same was informed to Shri S. Bhattacharya, SSO & technical In-Charge, RO, Burdwan by Shri Jay Gopal Mukherjee, SSO vide e-mail dated 22.01.2023 (PD-22).

Shri Mukesh Kumar Singh was allotted UFS Work in ward No. 15 of Burdwan Municipality vide work allocation Order No. S-15016/3/2017- 22/UFS/WB(W)/BDN/525 dated 12.09.2022 (PD-23), however, no progress was noticed by his supervisor Shri A. K. Sana, SSO, NSSO, FOD, RO Burdwan up to 19.12.2022 in Bhuvan Portal. Shri Mukesh Kumar Singh was asked to submit explanation in this regard by Shri A. K. Sana, SSO vide e-mail dated 19.12.2022 (PD-24) and the same was informed to Shri S. Bhattacharya, SSO & technical In-Charge. Shri S. Bhattacharya, SSO also informed the same to the Head of Office, NSSO, FOD, RO Burdwan vide letter No. S-13015/TIC/2022- 23/RO/BDW1/1 dated 06.01.2023 (PD-25). Shri S. Bhattacharya also submitted a case history in respect of Shri Mukesh Kumar Singh to the Head of Office, RO Burdwan vide e-mail dated 23.01.2023 (PD-26) regarding his performance of field work of different surveys allocated to him.

Shri Mukesh Kumar Singh was allotted UFS Work of ward no. 999 at Mirzapur (CT) vide work allocation Order No. S-15016/3/2017-22/UFS/WB(W)/BDN dated 15.05.2023 (PD-27). Shri Mukesh Kumar Singh submitted his tour programme on 17.05.2023. Shri M. Pyne, SSO, NSSO, FOD, RO Burdwan vide e-mail dated 30.05.2023 (PD-28) instructed Shri Mukesh Kumar Singh, JSO to furnish field work details for generation of MPR for the month of May, 2023. Shri A. K. Sana, SSO vide e-mail dated 01.06.2023 (PD-29) informed the Joint Director, RO Burdwan that Shri Mukesh Kumar Singh has not furnished details for MPR of May, 2023.

Shri Mukesh Kumar Singh, JSO is on unauthorized absence from his duty since 18.05.2023. Such an act of insincerity, negligence and misdemeanour on the part of Shri Mukesh Kumar Singh tantamount to lacking integrity and devotion to duty which is unbecoming of a government servant.

Thus, Shri Mukesh Kumar Singh, JSO is charged for lacking integrity and devotion to duty, and acting in a manner which is unbecoming of a Government servant, and thereby violating the provisions of Rule 3 (1) (i), (ii) and (iii) of CCS (conduct) Rules, 1964.

(Dr. Saurabh Garg)

Secretary to the Government of India & Disciplinary Authority

LIST OF DOCUMENTS BY WHICH THE ARTICLES OF CHARGE FRAMED AGAINST SHRI MUKESH KUMAR SINGH, JUNIOR STATISTICAL OFFICER (JSO), NATIONAL SAMPLE SURVEY OFFICE (NSSO), FIELD OPERATIONS DIVISION (FOD), REGIONAL OFFICE (RO), BURDWAN ARE PROPOSED TO BE SUSTAINED.

Sl. No.	Description	Marked as
Article 1		
1	Letter dated 20.01.2022 issued to Mrs. Reeta Devi (mother of Shri Mukesh Kumar Singh) by Regional Office, Burdwan.	PD-1
2	E-mail dated 31.03.2022 to the Head of Office, RO Burdwan by Shri S. Bhattacharya, SSO & technical In-Charge, RO, Burdwan.	PD-2
3	Leave Sanction Order dated 28.04.2022 issued by RO Burdwan	PD-3
4	Leave Sanction Order dated 01.11.2022 issued by RO Burdwan	PD-4
5	E-mail dated 24.11.2022 to the Head of Office, RO Burdwan by Shri S. Bhattacharya, SSO & technical In-Charge.	PD-5
6	Office Order No. A-11020/A/MKS/BDN/2021 dated 19.04.2023 issued by RO Burdwan.	PD-6
7	Memo No. C-11011/1/2O&M/HO/BDN/2021 dated 21.02.2022 issued by RO Burdwan to Shri Mukesh Kumar Singh, JSO.	PD-7
8	Memo No. A-11020/A/MKS/BDN/2021 dated 13.12.2022 issued by RO Burdwan to Shri Mukesh Kumar Singh, JSO.	PD-8
9	Office Order No. A-11020/1/M.K.Singh/BDN/2021 dated 28.12.2022 issued by RO Burdwan.	PD-9
10	Show cause notice no. 81(805)/PP Cell/PGE/24 dated 19.04.2024 issued by O/o the District Magistrate & Collector, Purba Bardhaman	PD-10
Article I	I	12-
11	O.M. No. S-25012/1/ASUSE(Allot)/2018-19/BDN/703-12 dated 27.10.2021 issued by RO Burdwan.	PD-11
12	Tentative Tour Programme for the month of December 2021 of Shri Mukesh Kumar Singh, JSO	PD-12
13	Memo No. B-11011/1/2/O&M/NSRO In-charge/BDN/2021/944 dated 30.12.2021 issued by RO Burdwan to Shri Mukesh Kumar Singh, JSO.	PD-13
14	Operational guidelines of ASUSE	PD-14
15	Memo No. S-12013/3D/Misc/BDN/2021-22/1013 dated 11.01.2022 issued by RO Burdwan to Shri Mukesh Kumar Singh, JSO.	PD-15

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Sl. No.	Description	Marked as
16	Letter No. S-25015/1/ASUSE(Corrs.)/2018-19/BDN/1268 dated 03.03.2022 by Shri Utpal Ghosh, SSO to the Technical In-charge, RO Burdwan.	PD-16
17	O.M. No. S-13015/TC/2022-23/NSRO/BDN/1279 dated 04.03.2022 issued by RO Burdwan to Shri Mukesh Kumar Singh, JSO.	PD-17
18	O.M. No. S-13015/TIC/2022-23/BDW1/1/1336 dated 22.03.2022 issued by RO Burdwan to Shri Mukesh Kumar Singh, JSO.	PD-18
19	Office Order No. S-15016/3/2017-22/UFS/WB(W)/BDN/1010 dated 10.01.2022 issued by RO Burdwan.	PD-19
20	Office Order No. D-11015/CPI/2021/BDN/383-385 dated 01.08.2022 issued by RO Burdwan.	PD-20
21	Memo No. S-15013/1/2018-19/CPI/BDN/639 dated 11.10.2022 issued by RO Burdwan to Shri Mukesh Kumar Singh, JSO.	PD-21
22	E-mail dated 22.01.2023 by Shri Jay Gopal Mukherjee, SSO to Shri S. Bhattacharya, SSO.	PD-22
23	Work Allocation Order No. S-15016/3/2017 22/UFS/WB(W)/BDN/525 dated 12.09.2022 issued by RO Burdwan.	PD-23
24	E-mail dated 19.12.2022 by Shri A. K. Sana, SSO to Shri Mukesh Kumar Singh, JSO.	PD-24
25	Letter No. S-13015/TIC/2022-23/RO/BDW1/1 dated 06.01.2023 to the Head of Office, NSSO(FOD), RO Burdwan by Shri S. Bhattacharya, SSO.	PD-25
26	E-mail dated 23.01.2023 by Shri S. Bhattacharya, SSO to the Head of Office, NSSO(FOD), RO Burdwan.	PD-26
27	Work Allocation Order No. S-15016/3/2017-22/UFS/WB(W)/BDN dated 15.05.2023 issued by RO Burdwan.	PD-27
28	E-mail dated 30.05.2023 by Shri M. Pyne, SSO to Shri Mukesh Kumar Singh, JSO.	PD-28
29	E-mail dated 01.06.2023 to the Joint Director, RO Burdwan by Shri A. K. Sana, SSO.	PD-29

(Dr. Saurabli Garg) Secretary to the Government of India & Disciplinary Authority

LIST OF WITNESS BY WHOM THE ARTICLES OF CHARGE FRAMED AGAINST SHRI MUKESH KUMAR SINGH, JUNIOR STATISTICAL OFFICER (JSO), NATIONAL SAMPLE SURVEY OFFICE (NSSO), FIELD OPERATIONS DIVISION (FOD), REGIONAL OFFICE (RO), BURDWAN ARE PROPOSED TO BE SUSTAINED.

- 1. Shri Mrinal Pyne, Senior Statistical Officer (SSO) & Head of Office, NSSO, FOD, Regional Office, Burdwan.
- 2. Shri Subhayu Bhattacharya, Senior Statistical Officer (SSO), NSSO, FOD, Regional Office, Burdwan.
- 3. Shri Jay Gopal Mukherjee, Senior Statistical Officer (SSO), NSSO, FOD, Regional Office, Burdwan.
- 4. Smt. Seunti Ghosh, Senior Statistical Officer (SSO), NSSO, FOD, Regional Office, Burdwan.
- 5. Shri A. K. Sana, Senior Statistical Officer (SSO), NSSO, FOD, Regional Office, Burdwan.

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Secretary to the Government of India & Disciplinary Authority